

Who's affected by Brexit? How might different trade arrangements impact and different UK industries, regions and workers?

**Agnes Norris Keiller, IFS** 





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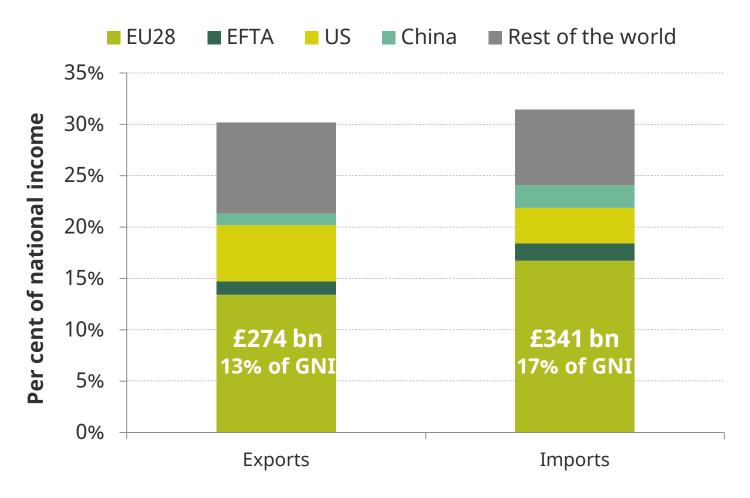
## **Exposure to potential trade barriers** between the UK and the EU

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## EU is UK's most important trade partner





Source: Figure 1.1 of The exposure of workers to potential trade barriers between the UK and the EU

### This presentation



# Potential changes in trade barriers between the UK and the EU Impacts of new trade barriers on industries Exposure to negative impacts across

- 1. Workers
- 2. Regions

#### Focus on one particular aspect of Brexit: trade with the EU

- Examine impacts and mechanisms behind them in more detail
- Emphasis on relative impacts and how (un)certain they are
- Not providing "economic impact of Brexit" estimate

#### **UK-EU trade barriers**



#### Two broad categories of trade barriers

- 1. Tariff barriers: taxes levied on imports of goods
- 2. Non-tariff barriers: non-tax policy impediments to trade
  - Regulatory differences
  - Bureaucratic costs
  - Customs checks

## **UK-EU trade barriers: the status quo**



#### Two broad categories of trade barriers

- 1. Tariff barriers: taxes levied on imports of goods
- 2. Non-tariff barriers: non-tax policy impediments to trade

#### The EU Customs Union

- No tariffs or customs checks on goods trade between member states
- Members apply common tariffs and checks to non-EU imports

#### The Single Market

- Rules to reduce non-tariff barriers
- e.g. Harmonisation of product standards

## **UK-EU** trade barriers: government proposals



## Intend to leave both the Customs Union and Single Market 'The Chequers plan':

- UK-EU trade to remain tariff-free
- UK sets own tariffs non-EU imports
- 'Facilitated Customs Arrangement' to avoid customs checks at borders
- 'Common rulebook' for manufactured goods and agri-food products

EU appears unwilling to accept current proposal

## **UK-EU** trade barriers: potential changes



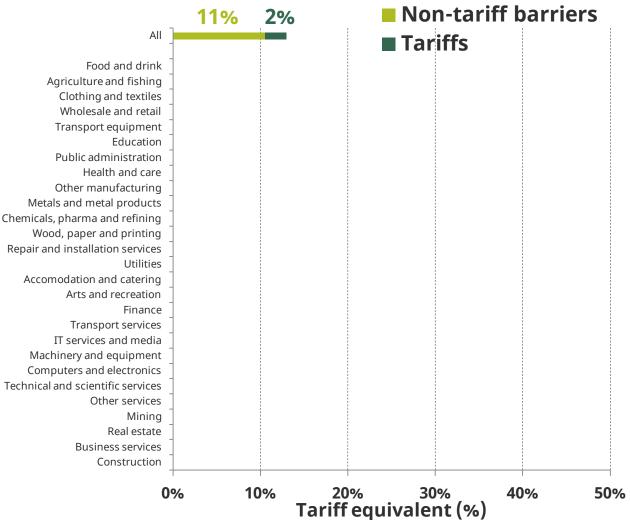
#### Consider three 'trade policy scenarios'

- 1. 'WTO rules': Default in absence of trade deal
  - UK and EU apply EU's World Trade Organisation MFN tariffs
  - Government's estimates of WTO non-tariff barriers
- 2. Free-trade agreement (FTA): e.g. 'Canada option'
  - Zero tariffs
  - Government's estimates of FTA non-tariff barriers
- 3. European Economic Area (EEA): e.g. 'Norway option'
  - Zero tariffs
  - Government's estimates of EEA non-tariff barriers

#### Hard to quantify likely magnitudes of non-tariff barriers

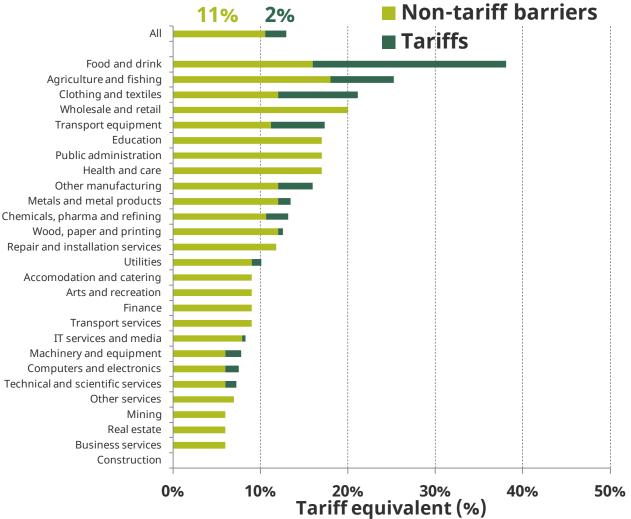
Cost of non-tariff barriers for finance sector a key area of uncertainty





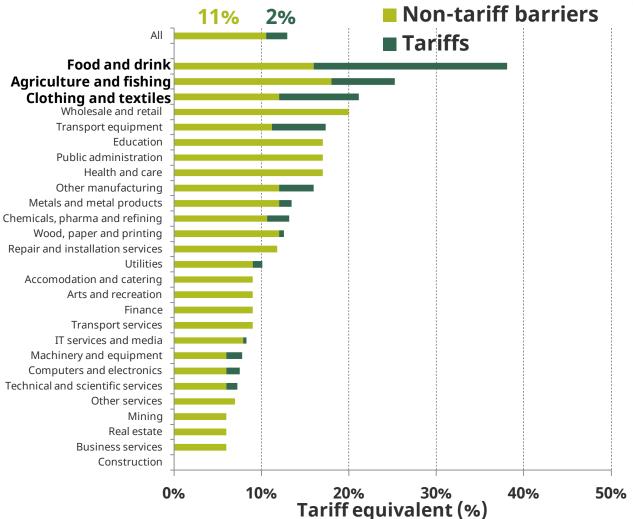
Source: Figure 1.5 of The exposure of workers to potential trade barriers between the UK and the EU





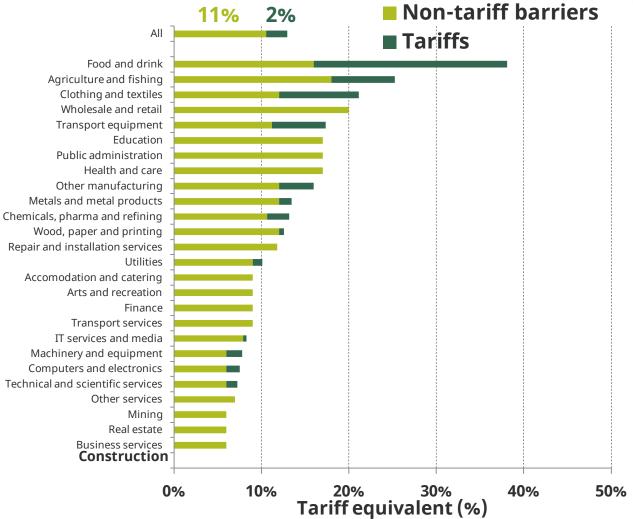
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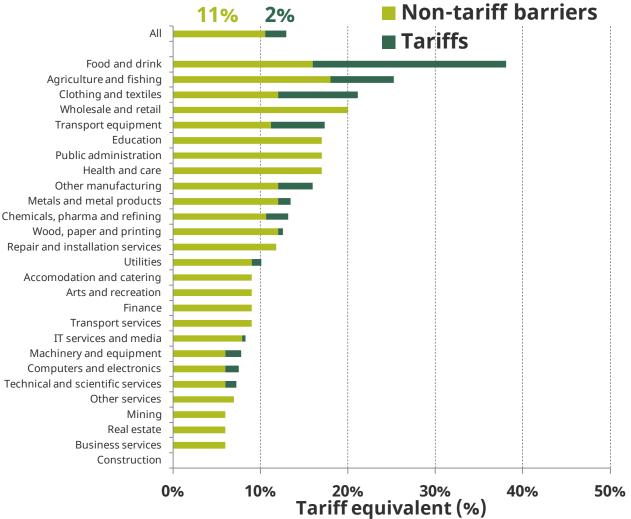


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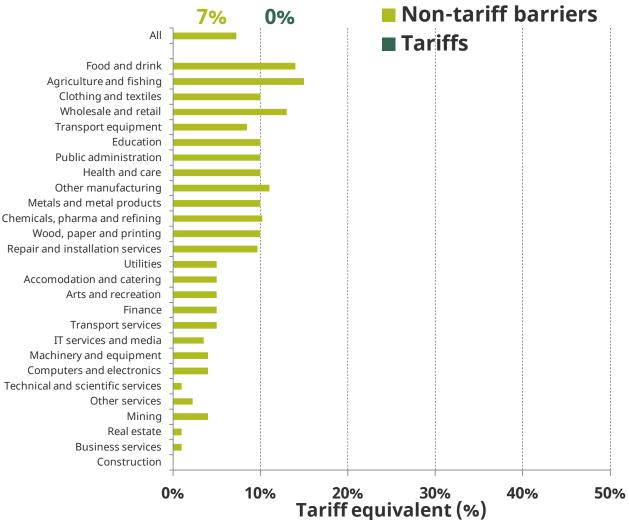




Source: Figure 1.5 of The exposure of workers to potential trade barriers between the UK and the EU

#### **Estimated cost of trade barriers: FTA**

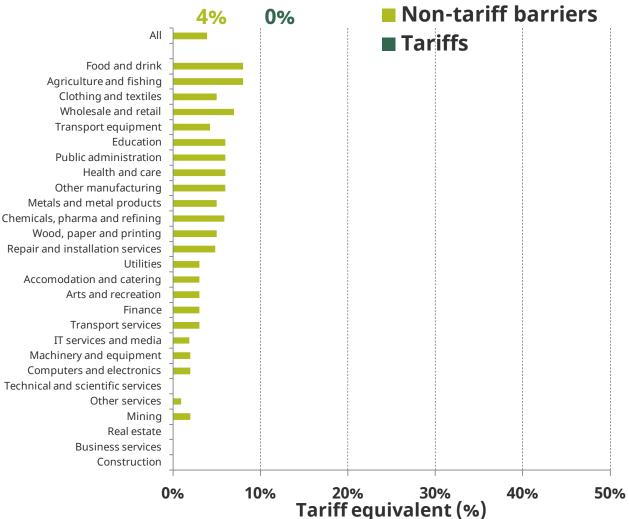




Source: Table Y.1 of The exposure of workers to potential trade barriers between the UK and the EU

#### **Estimated cost of trade barriers: EEA**





Source: Table Y.1 of The exposure of workers to potential trade barriers between the UK and the EU

## **Estimating impacts on industries**



#### Increases in trade barriers will cause changes in demand

#### Calculate impact of these changes on industry value added

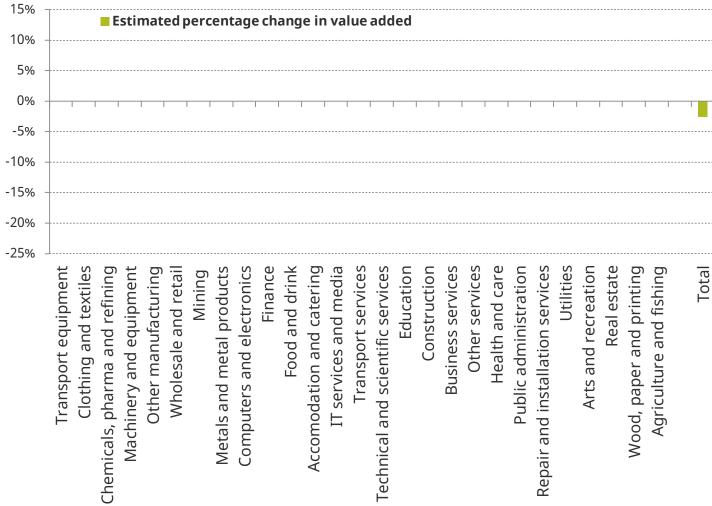
Accounts for changes in cost of inputs and output price

**Hypothetical scenario** indicates which industries likely to be most affected

Results are not predictions of actual changes in value added

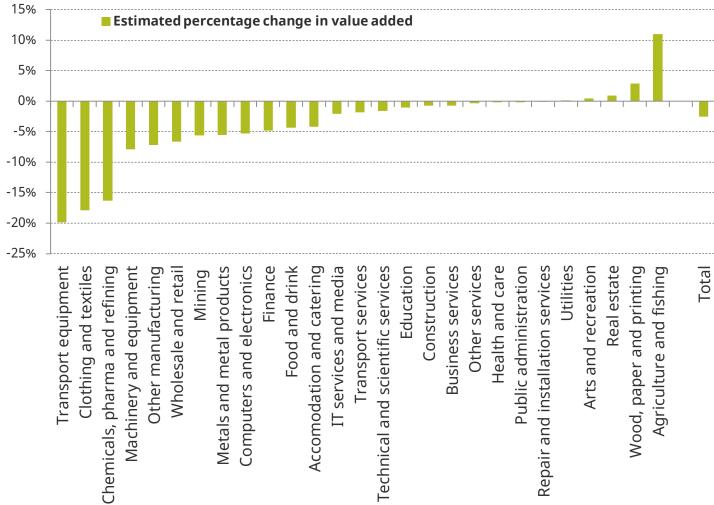
## Estimated impact of 'WTO rules' trade barriers ...





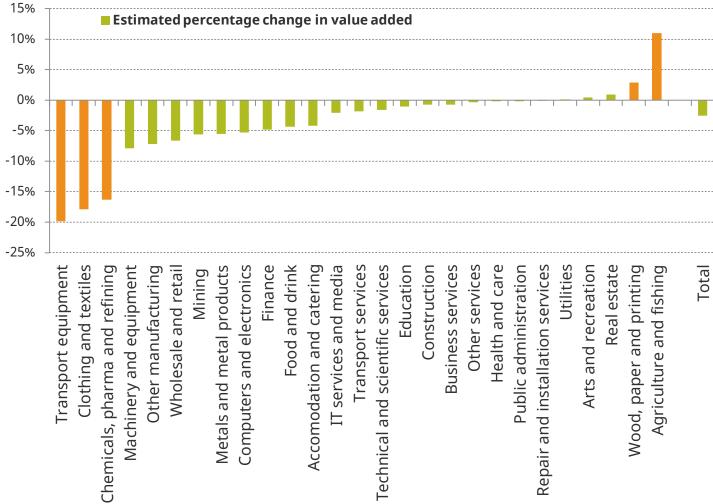
## **Estimated impact of 'WTO rules' trade barriers**





## **Estimated impact of 'WTO rules' trade barriers**





## **Causes of impacts in specific industries**



## Transport equipment; Chemicals, pharmaceuticals & refining; Clothing and textiles

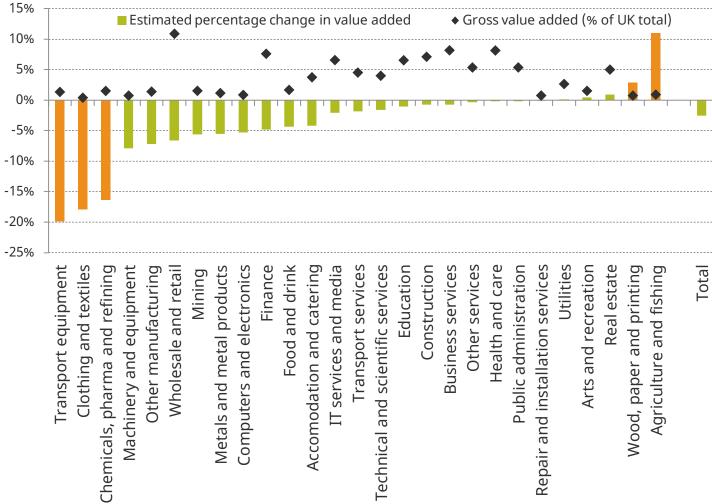
- Around 25-30% of intermediate inputs imported from EU
- Around 25-40% of output exported to EU
- Face relatively high trade barriers

#### Agriculture & fishing; Wood, paper & printing

- UK market important source of demand
- Benefit from UK consumers substituting away from EU imports
- Positive impacts come at cost to consumers

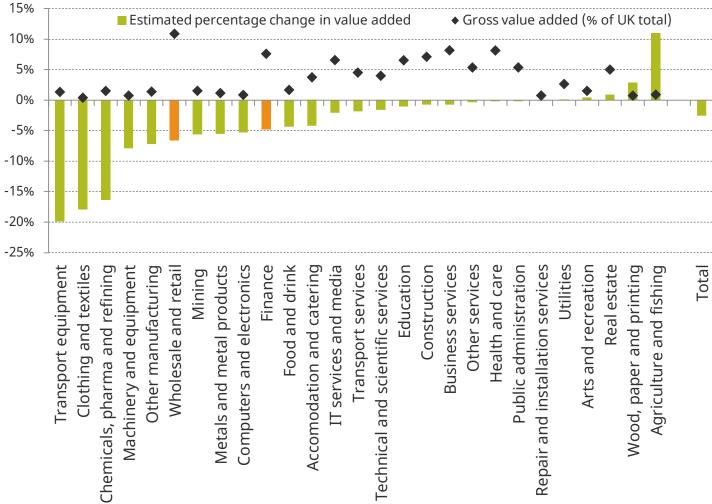
## **Estimated impact of 'WTO rules' trade barriers**





## **Estimated impact of 'WTO rules' trade barriers**





## **Causes of impacts in specific industries**



#### Wholesale and retail

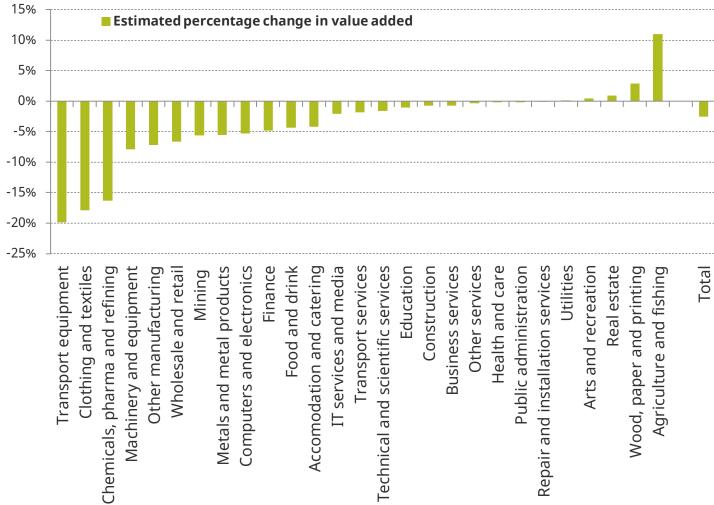
- Driven by impact on wholesale trade services
- Faces highest non-tariff trade barriers (20%)

#### **Finance**

- Exports to EU higher than in other service industries (12% of output)
- Non-tariff barrier costs highly uncertain impact could be more negative

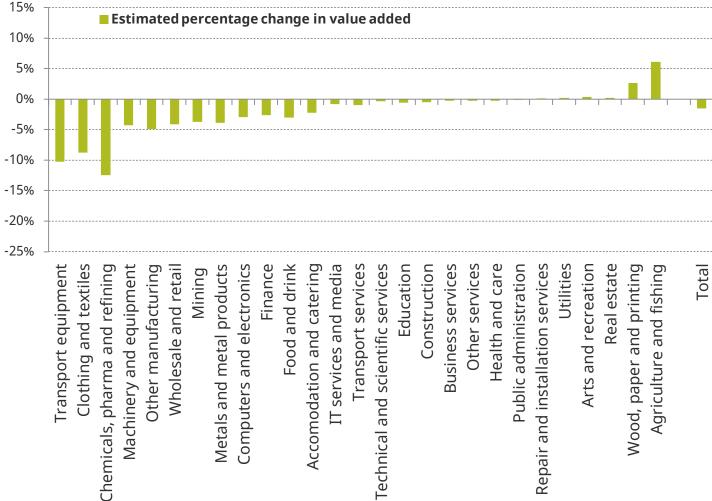
## **Estimated impact of 'WTO rules' trade barriers**





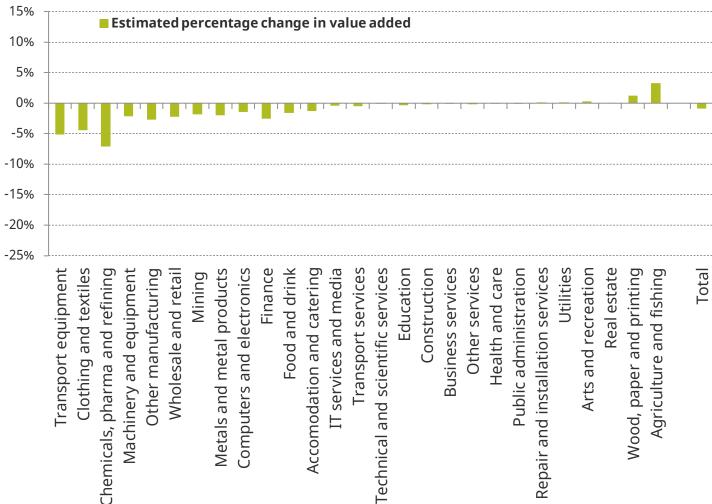
## **Estimated impact of FTA trade barriers**





## **Estimated impact of EEA trade barriers**





## **Exposure of workers to negative impacts**



#### Focus on which types of workers most exposed to negative impacts

- Proxy worker exposure based on industry of main employment
- Worker impacts likely to be closely related to employer value added

#### Impacts on workers will depend on firm and worker responses

- Job losses; wage cuts; reduced profits
- Ability to move to less negatively affected industries

#### Do not model impacts directly

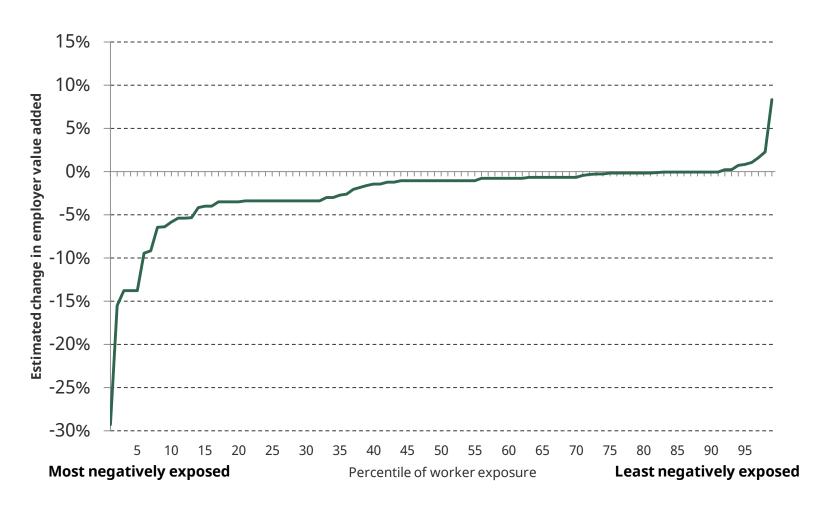
## **Exposure of workers to negative impacts**



Large variation in exposure to negative impacts across employees

## **Exposure under 'WTO rules' among UK employees**

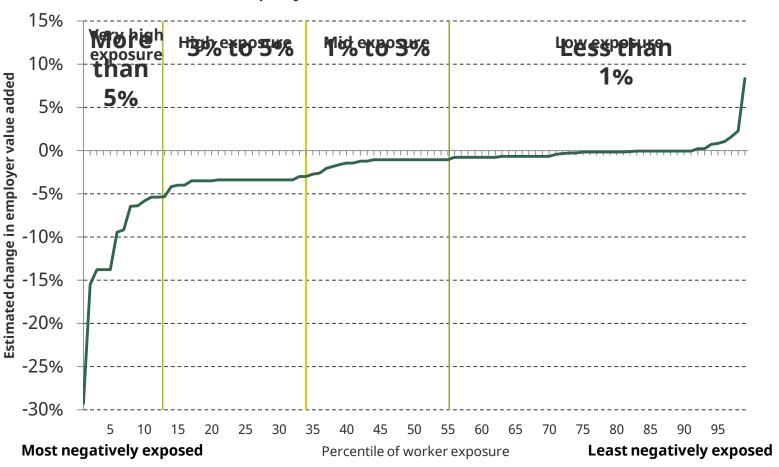




## **Exposure under 'WTO rules' among UK employees**

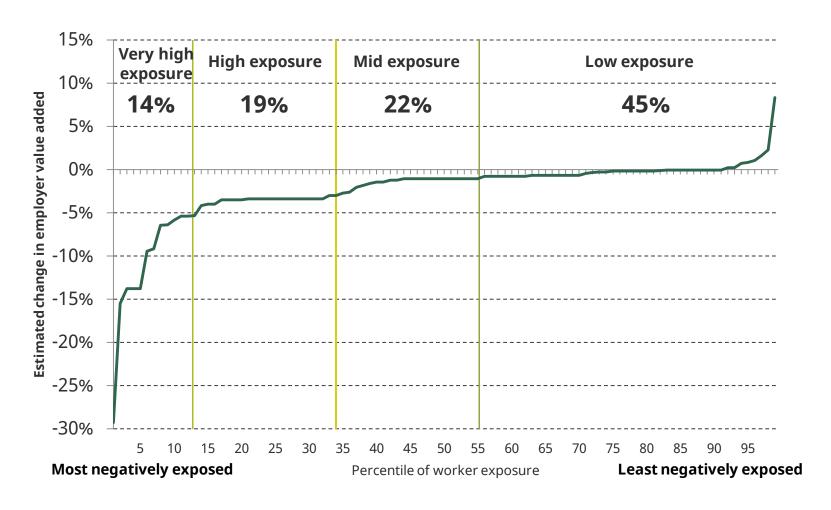


Estimated fall in employer value added



## **Exposure under 'WTO rules' among UK employees**





## **Exposure of workers to negative impacts**



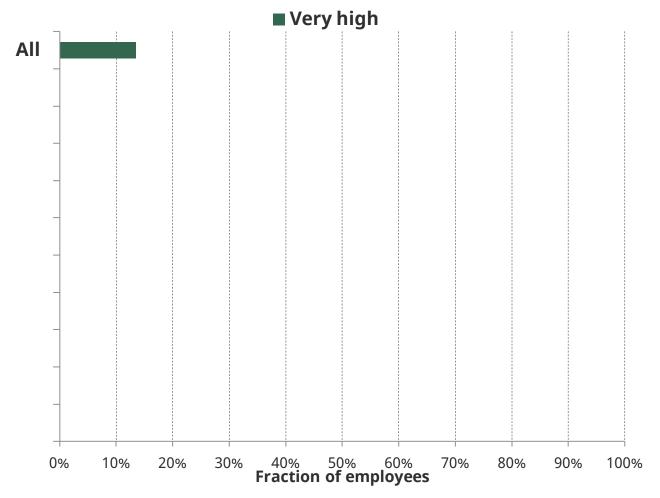
#### Large variation in exposure to negative impacts across employees

- Severe negative impacts concentrated on relatively small group
- Majority of workers exposed to modest negative impact

#### Substantial differences across worker types

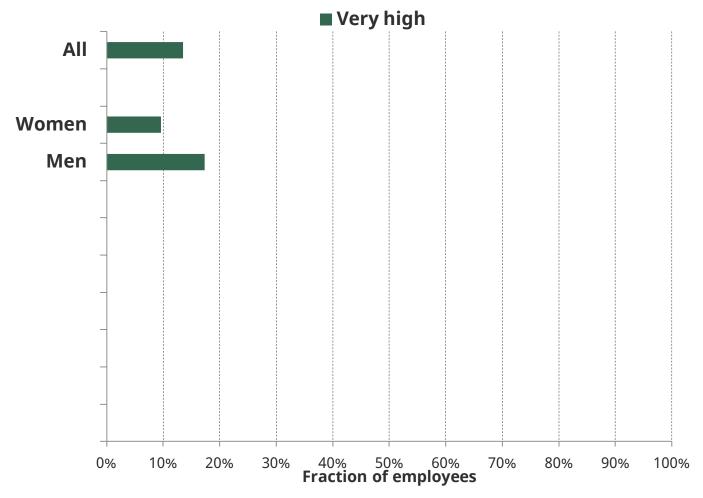
### 'WTO rules' exposure by gender and education





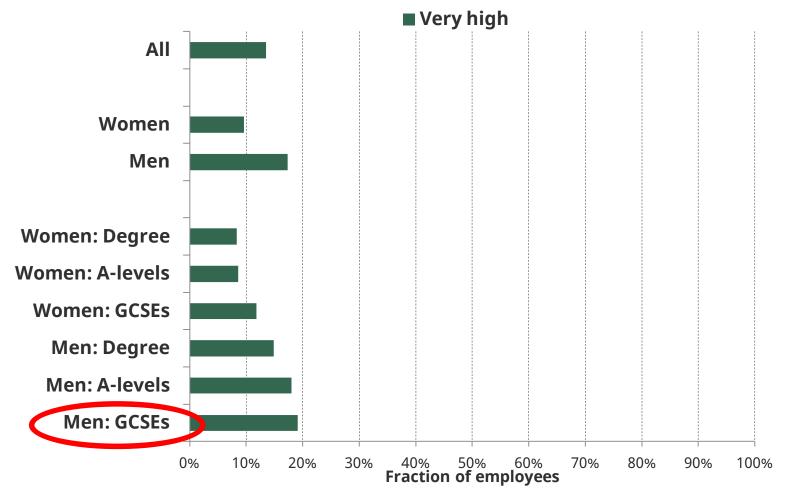
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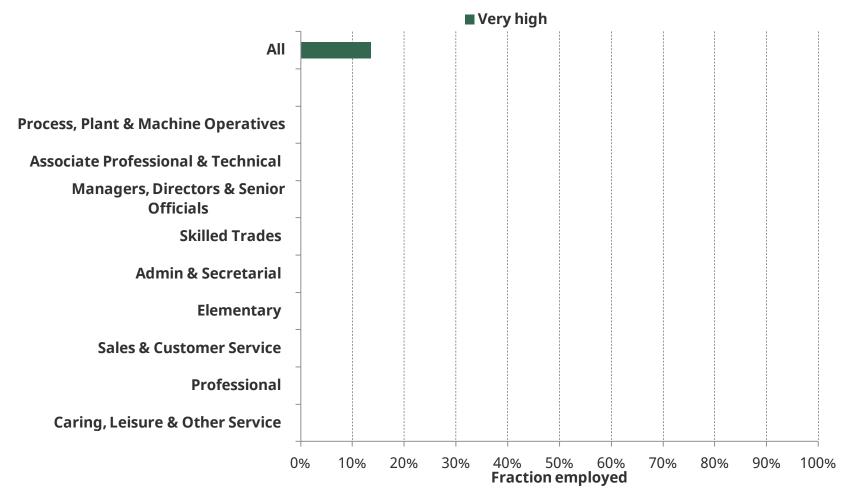
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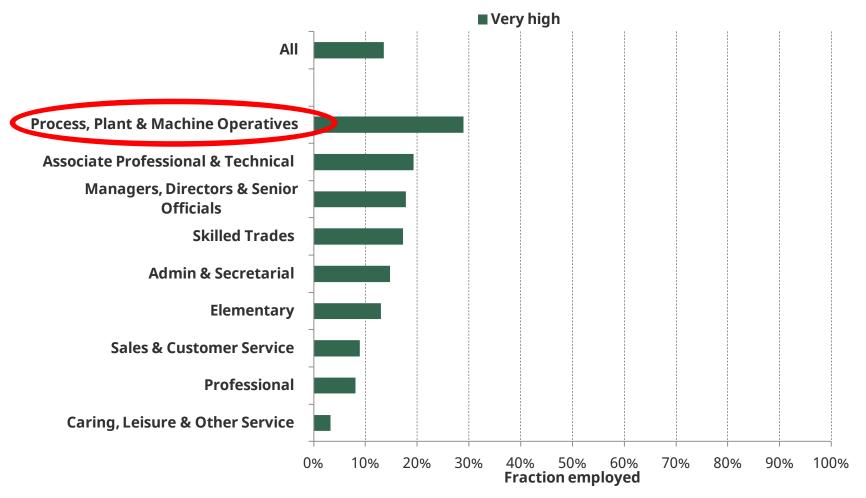
### 'WTO rules' exposure by occupation





### 'WTO rules' exposure by occupation





## **Exposure of workers to negative impacts**



#### Large variation in exposure to negative impacts across employees

- Severe negative impacts concentrated on relatively small group
- Majority of workers exposed to modest negative impact

#### Substantial differences across worker types

- Men with low ed. qualifications more exposed
- Process, plant & machine operatives most exposed occupation

#### Most exposed workers likely to find adjustment harder

- Harder to find equally well paid jobs in less exposed industries
- Less likely to move into less exposed occupations

## **Exposure of regions to negative impacts**



#### Regional employment composition → simple measure of exposure

- 1. **Regional differences** in exposure **smaller** than across worker types
- 2. **Relative exposure** of regions **sensitive** to non-tariff barrier estimates
- 3. **Finance** key driver of impact on London and inter-regional inequality

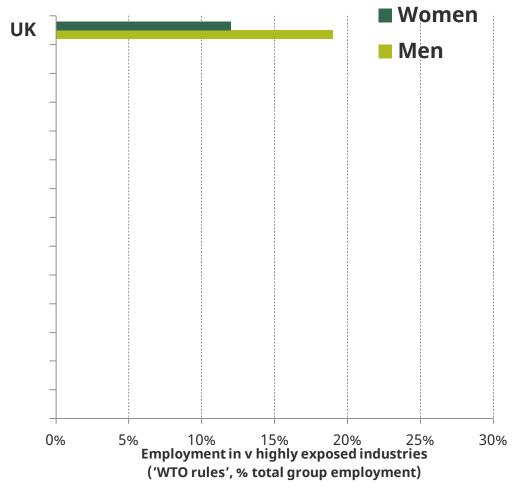
#### Regional impacts a key area of uncertainty

Previous studies reach different conclusions

Very highly exposed workers have fewer 're-employment' options in some regions than others

## **Employment in v. highly exposed industries: GCSEs or below**





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### **Summary**



## Changes in trade policy cause economic disruption Large variation in likely impact of trade barriers across industries

- Transport equipment; clothing & textiles; chemicals, pharma. & refining most exposed to negative impacts
- Agriculture may stand to gain (at cost to consumers)
- Relative impacts the same across scenarios we consider

## Impacts on finance and regional exposure key areas of uncertainty Very highly exposed workers likely to find adjustment harder

Men with low educational qualifications and process, plant & machine operatives most exposed